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### LOUISIANA COMMUNITY & TECHNICAL COLLEGE SYSTEM

TO:

Dr. Monty Sullivan

**LCTCS President** 

FROM:

Chris Broadwater

Vice President of Workforce Policy

**SUBJECT:** For Review and Advisement: Amendment of LCTCS WorkReady U Policy #1.104, #1.105, #1.106, #1.107, #1.108, #1.109, #1.115, #1.119, & #1.120

DATE:

April 5, 2019

### FOR REVIEW AND ADVISEMENT:

**Recommendation:** Staff recommends that the Board accept for review and advisement LCTCS WorkReady U Policy #1.104, #1.105, #1.106, #1.107, #1.108, #1.109, #1.115, #1.119, & #1.120

Background: Act 732 of the 2010 Regular Legislative Session transferred, from LDOE to LCTCS, responsibility for the establishment, operation and maintenance of a statewide program of adult education. Act 732 further provided that each program of adult education shall be subject to the overall administration and supervision of the LCTCS Board of Supervisors. Finally, Act 732 further authorizes the LCTCS Board of Supervisors to adopt such rules and regulations as are necessary for the operations and maintenance of effective adult education programs. The LCTCS Board of Supervisors adopted multiple policies in 2011 regarding the administration of the adult basic education program. However, since that time, additional testing providers have entered the market. To ensure that LCTCS fulfills its responsibility, which includes the issuance of diplomas and data management, the updating of the aforementioned policies ensures that all policies reflect the current landscape of adult basic education.

**History of Prior Actions:** All policies were initially adopted on 2/09/2011. Policy #1.104, 1.105, 1.106, 1.108, 1.109 and 1.115 were updated on 11/14/2012.

Fiscal Impact: N/A

Benefits to the System: The updating of the aforementioned policies will allow LCTCS to ensure that its policies accurately reflect the current landscape of adult basic education testing and that High School Equivalency Diplomas are issued by the appropriate legal authority within the State of Louisiana.

Approved for Recommendation to the Board

Dr. Monty Sullivan

4-10-19

Date

## Title: PLACEMENT IN AN EDUCATIONAL FUNCTIONING LEVEL

Authority: Board Action

Original Adoption: 02/09/2011

Effective Date: 02/09/2011

Last Revision: 11/14/2012

Upon administration of an approved assessment, at intake or within the first 12 hours of attendance, local programs are to place students at an educational functioning level. The Test of Adult Basic Education (TABE) Locator test is administered prior to the full assessment. Charts provided by the National Reporting System (NRS), *Implementation Guidelines*, shall be used for determining the appropriate Educational Functioning Level (EFL) for a student. The Educational Functioning Level chart can be found on the NRS website, http://www.nrsweb.org/foundations/related\_documents.aspx, *NRS Test Benchmarks for EFL*.

Growth can only be shown through the administration of an approved pre-test and post-test or by passing the General Educational Development (GED) an approved high school equivalency test. A student who passes the GED an approved high school equivalency test may be given credit for completing the High Adult Secondary (ASE) level. This is the only method to show completion of this level.

Students who test into the NRS Educational Functioning Level of Advanced ESL (ESL 6), scores of 76 - 78, must be given another pre-test, as there is no exit criteria established by NRS for *BEST Literacy*. If this occurs, do the following:

Administrative Action	Pre-test Option #1	Pre-test Option #2	Pre-test Option #3
Do not enter into statewide data system.	1. Use an oral screening tool to determine if student	and/or Language.	Administer <i>GAIN</i> English.
2. Record pre-test attempt in student permanent record.	has low oral skills.  2. If so, administer BEST Plus.	TABE Math is not required unless student has a math improvement goal.	GAIN Math is not required unless the student has a math improvement goal.

Students who pre- test into *BEST Plus* exit criteria (ESL X), (scores of 541-999), must be given another pre-test as ESL X is not an NRS Educational Functioning Level. If this occurs, do the following:

Administrative Action	Pre-test Option #1	Pre-test Option #2	Pre-test Option #3
		Administer TABE	a and a second
1. Do not enter into	1. Use a literacy screening		Administer <i>GAIN</i> English.
statewide data system.	tool to determine if student	and/or Language.	
	has low literacy skills.		GAIN Math is not required
2. Record pre-test	ľ	TABE Math is not	unless the student has a
attempt in student	2. If so, administer BEST	required unless	math improvement goal.
permanent record.	Literacy.	student has a math	
		improvement goal.	

Project learners are student enrolled in a short-term instructional program of at least 12 hours but no more than 30 hours duration. Local programs should administer an approved assessment to Project learner students at intake or within the first 12 hours of attendance to determine an educational functioning level.

### Title: POST-TESTS ASSESMENTS

Authority: Board Action Original Adoption: 02/09/2011

Effective Date: 02/09/2011

Last Revision: 11/14/2012

National Reporting Systems (NRS) reporting policies state that programs use a different form of the same test for the follow-up (post-test) assessment for a student. Both the pre-test and post-test shall be administered and scored according to the test directions provided by the test publisher. Programs shall adhere to the *Minimum Post-testing Guidelines* listed below to determine educational gain and academic progress.

Assessment	Minimum Post-testing Guidelines	
BEST Literacy	60 hours of instruction	
BEST Plus	60 hours of instruction	
Comprehensive Adult Student Assessment System (CASAS)	40 hours of instruction	
General Assessment of Instructional Needs (GAIN)	60 hours of instruction	
Test of Adult Basic Education (TABE) for ABE students	40 hours of instruction	
Test of Adult Basic Education (TABE) for ASE students	30 hours of instruction <sup>1</sup>	
Test for Adult Basic Education Complete Language		
Assessment System-English (TABE CLAS-E)	60 hours of instruction	
WorkKeys	Semester or quarter course	

Programs for Corrections Education and Other Institutionalized Individuals may post-test according to the recommended hours of instruction or after enrollment for 90 days in the instructional program.

Fifty percent (50%) of students who are federally reportable will have a pre and post-test assessment.

All students (100%) who meet the minimum post-testing guidelines for each assessment must be post-tested. Additional post-tests must follow established post-testing guidelines.

Assessments have an effective date of 180 calendar days (defined as weekdays, weekends, and holidays) from the test administration date.

<sup>&</sup>lt;sup>1</sup>High Adult Secondary (ASE) level completion can only be achieved by passage of the General Educational Development (GED) an approved high school equivalency test (Policy 1.104, B).

### Informal and Supplemental Assessment

In addition to the approved standardized assessments, programs are encouraged to use a variety of informal assessments to guide instruction. The use of teacher-made tests, unit tests, portfolios, applied performance assessments, and learner observations can be used to monitor learning and guide instruction. However, programs may only use approved assessments to report learner gains for the NRS.

#### Title: SPECIAL POPULATIONS

Authority: Board Action Original Adoption: 02/09/2011
Effective Date: 02/09/2011
Last Revision: 11/14/2012

Accommodations for adult learners, who self-disclose a disability documented by a qualified professional and are eligible for accommodations under the provisions of Section 504 of the Americans with Disabilities Act (ADA), may be granted appropriate testing accommodations. Adult Education programs must document that adult learners were given the opportunity to self-disclose any disability during the student orientation process.

Assessments for special populations are administered with appropriate accommodations as specified by the test publisher of the approved assessment.

### **BEST Literacy**

Laws such as the Americans with Disabilities Act of 1990 and other related federal, state, and local laws were enacted to guarantee equal opportunity for individuals with disabilities, including those in educational programs. Programs administering BEST Literacy are responsible for providing accessible services and for making sure that requests for accommodation are considered and handled in a manner consistent with applicable laws and regulations.

Program and test administrators may provide or allow accommodation in test administration procedures or in the testing environment for individuals with disabilities, provided that the accommodation does not compromise the purpose of the test as a measure of reading and writing in English. Permissible accommodations related to test administration procedures include the use of eyeglasses or magnifying glasses, earplugs, color overlays, or rulers. Testing environment accommodations might include frequent breaks or individual administration.

It is not an appropriate accommodation for someone to read the test questions to an examinee with sight impairment, as BEST Literacy is a test of reading (BEST Literacy Test Manual 2008 pgs. 9-10).

Additional information for the BEST Literacy assessment is available at http://www.cal.org/aea/bestliteracy/faqbestliteracy.html.

#### **BEST Plus**

Accommodations in test administration procedures for BEST Plus include using hearing aids, but do not include allowing students to read prompts from the computer screen. As BEST Plus is not a timed test, no accommodation for testing time is needed. Furthermore, as an oral proficiency interview, students need to hear test prompts and respond orally as well as look at picture cue prompts; therefore, no accommodation can be made for students who cannot hear, speak or see (Center for Applied Linguistics 2008).

Comprehensive Adult Student Assessment System (CASAS)

Accommodations in test administration procedures for the CASAS Assessment are available at <a href="http://manual.abedisabilities.org/guide/casas-comprehensive-adult-student-assessment-system/casas-assessment-accommodations">http://manual.abedisabilities.org/guide/casas-comprehensive-adult-student-assessment-system/casas-assessment-accommodations</a>.

#### Test of Adult Basic Education (TABE)

Accommodations in test administrations procedures for the TABE Assessment are available on the CTB/McGraw-Hill website: http://manual.abedisabilities.org/guide/tabe-test-adult-basic-education/tabe-standardized-assessment-accommodations.

Test for Adult Basic Education-Complete Language Assessment System-English (TABE CLAS-E)

TABE CLAS-E provides large-print editions to accommodate examinees with special needs:

- Large-Print Edition Locator Test
- · Large-Print Edition Language Proficiency Tests, Forms A and B
- Expository Writing Folios are incorporated in Large-Print Edition Test Books.

Additional information may be found on the CTB/McGraw-Hill website http://www.ctb.com/ctb.com/control/ctbProductViewAction?productFamilyId=608&productId=865&p=products.

### Wonderlic GAIN

Wonderlic has developed a document that addresses reasonable accommodations for GAIN at the following link:

http://www.everythingtogain.com/sites/default/files/ReasonableAccommodations.pdf.

#### WorkKeys

The ACT/WorkKeys Supervisors Manuel, pages 16-21, provides test accommodation information. The manual is available at:

http://www.act.org/workkeys-private/manuals/SupervisorsManual.pdf,

Accommodations for approved assessments may differ from accommodations for the General Educational Development (GEDw) an approved high school equivalency test. There are five-types of disabilities, Intellectual

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Disabilities (ID), Learning and Other Cognitive Disabilities (LCD), Attention Deficit/Hyperactivity Disorder (ADHD), Psychological and Psychiatric Disorders (EPP), and Physical Disorders and Chronic Health

Conditions (PCA) which are applicable to students registered for the GED an approved high school equivalency test. Additional information on GED accommodations is available at <a href="http://www.gedtestingservice.com/accommodations">http://www.gedtestingservice.com/accommodations</a>. Disabilities must be documented on the appropriate GED Testing Service form, which is and forms are available from a GED chief examiner and/or the GED Testing Service website listed abovethrough WorkReady U and the approved high school equivalency test provider. Although a student may receive accommodations for assessments for placement or to measure growth by a local program, this does not guarantee or imply that the same accommodations will be appropriate or provided for the GED the approved high school equivalency test.

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# Title: NATIONAL REPORTING SYSTEM (NRS) CORE AND SECONDARY MEASSURES

Authority: Board Action

Original Adoption: 02/09/2011

Effective Date: 02/09/2011

Last Revision: Initial

NRS measures include both core measures and secondary measures. NRS core measures apply to all adult education students. There are three types of core measures:

- 1. outcome measures, which include:
  - a. educational gain;
  - b. entered employment;
  - c. retained employment;
  - d. receipt of secondary school diploma or GED high

school equivalency diploma; and

- e. placement in postsecondary education or training;
- 2. descriptive measures, including:
  - a. student demographics;
  - b. reasons for attending and student status; and
- 3. participation measures of contact hours received and enrollment in instructional programs for special populations or topics (such as family literacy, corrections or workplace literacy).

NRS secondary measures include additional outcome measures related to employment, family and community that adult education stakeholders believe are important to understanding and evaluating adult education programs.

Programs must meet a minimum of 50 percent of the federally-approved performance benchmarks as measured by NRS Tables 4 and 5 annually.

### **Title: REPORTING CORE MEASURES**

Authority: Board Action

Original Adoption: 02/09/2011

Effective Date: 02/09/2011

Last Revision: 11/14/2012

National Reporting System (NRS) policies mandate that all local adult education programs must report core measures. Educational gains are calculated on all learners in the program year, July 1–June 30. Core measures which must be reported include:

- 1. Educational Gains that are in relation to the student's Educational Functioning Level (EFL) in reading, writing, speaking and listening, and functional areas. This measure applies to all students;
- 2. Entered Employment—students who are not employed at time of entry and in the labor force who exit during the program year\*;
- 3. Retained Employment—students who at the time of entry, were not employed and in the labor force, who are employed in the first quarter after exit quarter, and learners employed at entry\*;
- 4. Receipt of Secondary Credential—all enrolled learners who take all GED an approved high school equivalency tests, or are enrolled in adult high school at the high ASE level, or are enrolled in the assessment phase of the External Diploma Program (EDP) who exit during the program year\*;
- 5. Enter Postsecondary or Training—all learners who goal passed the GED an approved high school equivalency tests or earned a secondary credential while enrolled in adult education, or have a secondary credential at entry or are enrolled in a class specifically designed for transition to postsecondary education who exit during the program year. A transition class is a class that has a specific purpose to prepare students for entry into postsecondary education, training or an apprenticeship program\*.

<sup>\*</sup>Data-matching is used for these goals to measure program outcome.

## Title: STUDENT GOAL SETTING AND CORE MEASURES

Authority: Board Action

Original Adoption: 02/09/2011

Effective Date: 02/09/2011

Last Revision: 11/14/2012

Adult learners enter adult education programs for any number of reasons, which are reflective of the students' educational, vocational, and personal goals. The goal setting process occurs at intake and is intended to define the areas to focus instruction and learning.

National Reporting System requires states to automatically report the follow up measures for all students who meet certain criteria. Follow up measures for each student shall be determined at intake by the criteria listed below and entered in the statewide data management system. For NRS reporting purposes, the data system will automatically designate the cohort for each applicable follow up measure.

Follow Up Measure	Criteria
Enter Employment	Learners who are not employed at time of entry and in the
	labor force who exit during the program year.
Retain Employment	Learners who, at time of entry, were not employed and in
	the labor force, who are employed in the first quarter after
	exit quarter, and learners employed at entry.
Receipt of a Secondary Credential	All enrolled learners who take all GED an approved
	high school equivalency -tests, or are
	enrolled in adult high school at the high ASE level, or are
	enrolled in the assessment phase of the External Diploma
Enter Post-Secondary or Training	All learners who passed the GED an approved
	high school equivalency tests or earned a
	secondary credential while enrolled in adult education, or
	have a secondary credential at entry, or are enrolled in a
	class specifically designed for transition to postsecondary
	education who exit during the program year. A transition
	class is a class that has a specific purpose to prepare
	students for entry into postsecondary education, training or

Instructional goals should be reviewed upon reassessment of the student and updated accordingly. It is the role of the adult education instructor or coordinator to provide students with guidance on how to set and work toward meeting learning goals. Adult education instructors and coordinators will discuss with students the time frame to meet goals and discuss accessible resources for working toward the goal.

### Title: PROGRAM ADMINISTRATION

Authority: Board Action

Original Adoption: 02/09/2011

Effective Date: 02/09/2011

Last Revision: 11/14/2012

The Adult Education and GED High School Equivalency Testing Program shall be administered by the Louisiana Community and Technical College System (LCTCS) and operated by eligible entities as stipulated in the authorizing federal legislation. The LCTCS shall certify adult education sites of instruction using procedures as approved by the Board of Supervisors of the Louisiana Community and Technical College System (LTCS).

Data must be entered at least monthly during a program year. Adult Education program directors/supervisors are responsible for timely entry into the state approved adult education data management system of local program data and ensuring its accuracy. Louisiana Community and Technical College staff will review data for errors and contact supervisors or program directors to discuss needed corrections to local program data at least quarterly. Local program data, for the prior month should be entered by the tenth day of each month.

### **Program Income**

In accordance with the Education Department General Administrative Regulations (EDGAR) 34 CFR80.25; subsection 80.25(b) and 34 CFR 76.534, tuition monies and/or fees collected must be used for classes, coordination, supervision, and general administration of full- and part-time adult basic education programs, including responsibilities associated with the management of the finances of these programs.

Program income is defines as "gross income received by the grantee or sub-grantee directly generated by a grant supported activity or earned as a result of the grant agreement during the grant period." Program income is governed by the terms of the agreement between the state and local sub-grantee. Program income must be accounted for in program records and used only for costs allocable under Adult Education and Family Literacy Act (AEFLA). Program income may only be used to provide local adult education and literacy services. This can include the payment of salaries and purchase of materials.

Grant recipients must verify planned collection of program income in their grant application. Any grant recipient collecting program income must complete a Program Income Report form, detailing by object code all collections and expenditures, and certify that all program income was spent for costs allowable under AEFLA.

Grant recipients will report program income once during the grant award year for review by the state. The Program Income Report will be due at the end of the fourth quarter of the grant cycle. Certification of no program income is also due by the due date from any locality not collecting program income. Information about collecting and reporting program income will be included in all technical-assistance training related to grant reimbursements throughout the year. Program income will be monitored by LCTCS during collection times. Grant recipients not using program income in the appropriate and specified manner will receive written notification from LCTCS and may be subject to an on-site review. The Program Income Report form is available on the LCTCS website.

## Title: REQUIREMENTS FOR GED-HIGH SCHOOL EQUIVALENCY RETESTING

Authority: Board Action

Original Adoption: 02/09/2011

Effective Date: 02/09/2011

Last Revision: Initial

A student other than a veteran or member of the Armed Forces shall receive instruction in the area(s) of deficiency until such time as the instructor certifies the student to be proficient in the failed section(s). A veteran or member of the Armed Forces may receive instruction if the individual desires.

A student may not be retested before 30 days have elapsed since the student last tested.

Retesting shall be performed on a form of the test different from the one originally used in testing. No form may be used a second time. If more than one test is being repeated by a student, all retests shall be on the same form.

The Louisiana Community and Technical College System (LCTCS) will retain records of a student's unsuccessful attempts to pass the GED an approved high school equivalency Ttest for only five years following the individual's last attempt to pass the test according to the regulations approved by the governing bodies of the American Council on Education. The student must retest on all five sections of the GED the approved high school equivalency Ttest, should the five years elapse.

The student shall score a minimum of 410 on each of the retested sections and an overall average standard score of 450 on all five tests.

### Title: ISSUANCE OF EQUIVALENCY DIPLOMAS

Authority: Board Action

Original Adoption: 02/09/2011

Effective Date: 02/09/2011

Last Revision: Initial

A high school equivalency diploma will be issued from the Louisiana Community and Technical College System (LCTCS) after the student has successfully completed the General Educational Development (GED) an approved high school equivalency Test.

An official copy of results of high school equivalency tests administered to a Louisiana citizen/resident as well as an official copy of results of high school equivalency tests administered in the State of Louisiana shall be submitted by the high school equivalency testing company to LCTCS no later than 30 days following the calculation of test results.

A Louisiana resident who successfully completes the GED an approved high school equivalency. Test at an official out-of-state GED testing center may be entitled to receive an equivalency diploma, provided that an official copy of the GED Thigh school equivalency test results are submitted for review to the LCTCS and provided that the student meets all other qualifications to receive an equivalency diploma.

Veterans do not need to submit qualifying scores.

To be eligible for an equivalency diploma based on results of the GED Tan approved high school equivalency test, a veteran or member of the Armed Forces shall be a legal resident of Louisiana for six consecutive months or shall have formerly attended a Louisiana school.

A student who has earned a Louisiana High School Equivalency Diploma issued by the LCTCS is considered a Louisiana high school graduate in every respect.

A student who has received a high school equivalency diploma may return to a regular high school program but will not be allowed to participate in athletic activities.

Public high school equivalency diplomas shall be signed by the President of the Louisiana Community and Technical College Systems and the Board Chair of the Board of Supervisors of the Louisiana Community and Technical College System.